

## General Assembly

Raised Bill No. 434

January Session, 2013

LCO No. 1860

\*01860\_\_\_\_GAE

Referred to Committee on GOVERNMENT ADMINISTRATION AND ELECTIONS

Introduced by: (GAE)

AN ACT CONCERNING THE DEPARTMENT OF ADMINISTRATIVE SERVICES AND E-GOVERNMENT, EXTENSIONS OF EXISTING CONTRACTS, A STATE AMERICANS WITH DISABILITIES ACT COORDINATOR ADVISORY COMMITTEE AND SETTLEMENTS BY THE CLAIMS COMMISSIONER.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 4-60u of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 3 (a) Notwithstanding any other provision of the general statutes, the 4 Secretary of the Office of Policy and Management may authorize any 5 state agency to enter into agreements with private and nonprofit 6 entities to facilitate the public's utilization of government services and 7 programs electronically. Any agency seeking authorization to enter 8 into such an agreement shall select entities to participate in such 9 agreements on the basis of competitive bidding or competitive 10 negotiation prior to seeking such authorization. Each such agency shall provide notice of such solicitation for competitive bids or request for 11

- proposals in a form and manner that the secretary determines will maximize public participation in the competitive bidding or competitive negotiation process. Under such agreements, the state may allow entities to collect any applicable statutory or regulatory fees owed to the state and to remit such amounts as defined in statute. The agreement also may allow an entity to charge an administrative fee, [which shall be deposited into the General Fund,] provided any administrative fee to utilize a government service or program electronically is approved by the Finance Advisory Committee before it is imposed.
  - (b) Any such agreement authorized under this section shall comply with the provisions of chapter 14 and shall ensure the public retains the ability to access government services and programs using nonelectronic means. The secretary shall not authorize any agreement that adversely affects the ability of individuals to apply for or receive assistance or benefits from the Department of Social Services.
- Sec. 2. Section 4a-59a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
  - (a) No state agency may extend a contract for the purchase of supplies, materials, equipment or contractual services which expires on or after October 1, 1990, and is subject to the competitive bidding requirements of subsection (a) of section 4a-57, without complying with such requirements, unless [(1)] the Commissioner of Administrative Services makes a written determination, supported by documentation, that [(A)] (1) soliciting competitive bids for such purchase would cause a hardship for the state, [(B)] (2) such solicitation would result in a major increase in the cost of such supplies, materials, equipment or contractual services, or [(C)] (3) the contractor is the sole source for such supplies, materials, equipment or contractual services. [, (2)] Except in the case where the contractor is the sole source as set forth in subdivision (3) of this section, the commissioner [solicits] shall solicit at least three competitive

quotations in addition to the contractor's quotation, and [(3) the commissioner makes] shall make a written determination that no such competitive quotation which complies with the existing specifications for the contract is lower than or equal to the contractor's quotation. Any such contract extension shall be based on the contractor's quotation. No contract may be extended more than two times under this section.

- (b) Notwithstanding the provisions of subsection (a) of this section, the Commissioner of Administrative Services may, for a period of <u>up</u> to one year from the date such contract would otherwise expire, (1) extend any contract in effect on May 1, 2005, with a value of fifty thousand dollars or more per year, to perform any of the following services for the state: Janitorial, building maintenance, security and food and beverage, [. Any] <u>provided any</u> such extension shall include any applicable increase in the standard wage and the payroll burden to administer the standard wage, as established by the Labor Department, or (2) extend an existing contract if the commissioner certifies in writing that failure to provide such extension would compromise the continuity of state agency systems or operations.
- Sec. 3. Section 4-61u of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
  - (a) Under the supervision of the Commissioner of Administrative Services, all departments and agencies of state government shall establish an effective program of career mobility as part of their affirmative action program, as required by section 46a-68, for occupational groups, which shall include, but not be limited to, secretarial, clerical, supervisory clerical, semiskilled, crafts and trades, supervisory crafts and trades, custodial, supervisory custodial and laborers. All departments and agencies of state government shall provide, or make provision for, career counseling for such occupational groups. All departments and agencies shall make available to state employees a range of training opportunities. In

geographically remote areas [, as defined by the Committee on Career Entry and Mobility, where programs are not generally available, departments and agencies shall enter into cooperative arrangements or take other appropriate actions to assure that training opportunities are provided to employees in those areas. All departments and agencies shall, consistent with the requirements of the State Personnel Act, initiate classification requests that would result in the development of career ladders and lattices providing career mobility within and between occupational groupings, and from subprofessional jobs to professional and managerial jobs. All departments and agencies of state government shall establish as part of their affirmative action plans, specific annual goals and timetables on the number of classes in entry level professional, managerial and administrative positions, which shall include, but are not limited to, law enforcement, field representation, administrative staff, professional, subprofessional or technical jobs that are to be filled through career mobility.

(b) Under the supervision of the Commissioner of Administrative Services, each department and agency of state government shall establish an effective program of accommodation and entry level training of persons with disabilities. Such programs shall be part of department and agency affirmative action programs required by section 46a-68. All departments and agencies shall make a range of training opportunities available to such persons. In geographically remote areas [, as defined by the Committee on Career Entry and Mobility, where programs are not generally available, departments and agencies shall enter into cooperative arrangements or take other appropriate actions to assure that training opportunities are provided to such persons in those areas. All departments and agencies of state government shall establish, as part of their affirmative action plans, specific annual goals and timetables on (1) the number of jobs that are to be filled through the accommodation of persons with disabilities and (2) entry level training for such persons.

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- 108 Sec. 4. Section 4-61w of the general statutes is repealed and the 109 following is substituted in lieu thereof (*Effective July 1, 2013*):
- 110 In implementing the provisions of [sections 4-61t and] section 4-61u,
- 111 as amended by this act, and this section, each department or agency
- 112 shall insure that the ethnic and sex composition of employees
- 113 participating in the career mobility program shall be consistent with
- 114 the regulations for affirmative action of the Commission on Human
- 115 Rights and Opportunities.
- 116 Sec. 5. Section 4-61aa of the general statutes is repealed and the
- 117 following is substituted in lieu thereof (*Effective July 1, 2013*):
- 118 (a) For purposes of this section, "state Americans with Disabilities
- 119 Act coordinator" means the person appointed by the Governor to
- coordinate state compliance with the federal Americans with 120
- 121 Disabilities Act of 1990. There is established a committee to [encourage
- 122 the employment by the state of persons with disabilities] advise the
- 123 state Americans with Disabilities Act coordinator. The [Commissioner
- of Administrative Services] state Americans with Disabilities Act 124
- 125 coordinator shall appoint the members of the committee, which shall
- 126 be chaired by [such commissioner] said coordinator, or his designee,
- 127 and include <u>at least</u> one representative of each of the following:
- 128 (1) The Board of Education and Services to the Blind;
- 129 (2) The Commission on the Deaf and Hearing Impaired;
- 130 (3) The Department of Rehabilitation Services; [.]
- 131 (4) The Office of Protection and Advocacy for Persons with
- Disabilities; 132
- 133 (5) The Department of Mental Health and Addiction Services;
- 134 (6) The Department of Developmental Services; [and]

135 (	(7)	The	Labor	De	part	ment	; a	and	L

- 136 (8) The Department of Construction Services.
- 137 (b) The committee shall, [:
- 138 (1) Advise, and develop written guidelines for, the Commissioner of
- 139 Administrative Services and the executive heads of other state agencies
- 140 regarding the adaptation of employment examinations and alternative
- 141 hiring processes for, and the reasonable accommodation of, persons
- 142 with disabilities; and
- 143 (2) Review the program established under subsection (b) of section
- 144 4-61u and compliance with the provisions of section 46a-70 concerning
- persons with physical disabilities.] upon request of the state Americans 145
- 146 with Disabilities Act coordinator, advise said coordinator regarding
- 147 the employment by the state of individuals with disabilities and on
- 148 measures the state may take to fulfill its other obligations under the
- 149 Americans with Disabilities Act, including, but not limited to, the
- 150 state's obligations as a provider of public services and a place of
- 151 accommodation.
- 152 Sec. 6. Section 4-158 of the general statutes is repealed and the
- 153 following is substituted in lieu thereof (*Effective July 1, 2013*):
- 154 (a) The Claims Commissioner may (1) order that a claim be denied
- 155 or dismissed, (2) order immediate payment of a just claim in an
- 156 amount not exceeding [seven thousand five hundred] twenty
- thousand dollars, (3) recommend to the General Assembly payment of 157
- 158 a just claim in an amount exceeding [seven thousand five hundred]
- 159 twenty thousand dollars, or (4) authorize a claimant to sue the state, as
- 160 provided in section 4-160.
- 161 (b) Any person who has filed a claim for more than [seven thousand
- 162 five hundred twenty thousand dollars may request the General
- 163 Assembly to review a decision of the Claims Commissioner (1)

- (c) The Claims Commissioner shall submit each claim for which a request for review is filed pursuant to this section to the General Assembly pursuant to section 4-159, as amended by this act.
- (d) If the Claims Commissioner orders immediate payment of a just claim in an amount not exceeding [seven thousand five hundred] twenty thousand dollars pursuant to subdivision (2) of subsection (a) of this section and a request for review is not timely filed pursuant to subsection (b) of this section, the Office of the Claims Commissioner shall deliver to the Comptroller a certified copy of the Claims Commissioner's order and the Comptroller shall make payment from such appropriation as the General Assembly may have made for the payment of claims or, in the case of contractual claims for goods or services furnished or for property leased, from the appropriation of the agency which received such goods or services or occupied such property.
- (e) Whenever the Claims Commissioner deems it just and equitable, the Claims Commissioner may, at any time prior to the submission of a claim to the General Assembly pursuant to subsection (a) of section 4-159, as amended by this act, vacate the decision made pursuant to subsection (a) of this section and undertake such further proceedings in accordance with this chapter as the Claims Commissioner may, in

- 197 (f) Not later than five days after the convening of each regular 198 session, the Claims Commissioner shall report to the General
- 199 Assembly on all claims decided pursuant to this section.
- Sec. 7. Section 4-159 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
- 202 (a) Not later than five days after the convening of each regular session and at such other times as the speaker of the House of Representatives and president pro tempore of the Senate may desire, the Claims Commissioner shall submit to the General Assembly (1) all claims for which the Claims Commissioner recommended payment of
- a just claim in an amount exceeding [seven thousand five hundred]
- 208 <u>twenty thousand</u> dollars pursuant to subdivision (3) of subsection (a)
- of section 4-158, as amended by this act, and (2) all claims for which a
- 210 request for review has been filed pursuant to subsection (b) of section
- 211 4-158, as amended by this act, together with a copy of the Claims
- 212 Commissioner's findings and the hearing record of each claim so
- 213 reported.
- (b) The General Assembly shall:
- 215 (1) With respect to a decision of the Claims Commissioner ordering
- 216 the denial or dismissal of a claim pursuant to subdivision (1) of
- subsection (a) of section 4-158, as amended by this act:
- 218 (A) Confirm the decision; or
- (B) Vacate the decision and, in lieu thereof, (i) order the payment of
- 220 the claim in a specified amount, or (ii) authorize the claimant to sue the
- 221 state;
- 222 (2) With respect to a decision of the Claims Commissioner ordering
- 223 the immediate payment of a just claim in an amount not exceeding

- [seven thousand five hundred] twenty thousand dollars pursuant to
- subdivision (2) of subsection (a) of section 4-158, as amended by this
- 226 act:
- 227 (A) Confirm the decision;
- (B) Modify the decision by ordering that a different amount be paid;
- 229 or
- (C) Vacate the decision and, in lieu thereof, (i) order no payment be
- 231 made, or (ii) authorize the claimant to sue the state;
- 232 (3) With respect to a decision of the Claims Commissioner
- 233 recommending payment of a just claim in an amount exceeding [seven
- 234 thousand five hundred] twenty thousand dollars pursuant to
- subdivision (3) of subsection (a) of section 4-158, as amended by this
- 236 act:
- 237 (A) Accept the recommendation and order payment of the specified
- 238 amount:
- (B) Modify the recommendation by ordering that a different amount
- 240 be paid; or
- 241 (C) Reject the recommendation and, in lieu thereof, (i) order no
- 242 payment be made, or (ii) authorize the claimant to sue the state; or
- 243 (4) With respect to a decision of the Claims Commissioner pursuant
- 244 to subdivision (1), (2) or (3) of subsection (a) of section 4-158, as
- amended by this act, remand the claim to the Claims Commissioner for
- such further proceedings as the General Assembly may direct.
- 247 (c) The General Assembly may grant the claimant permission to sue
- 248 the state under the provisions of this section when the General
- Assembly deems it just and equitable and believes the claim to present
- an issue of law or fact under which the state, were it a private person,
- could be liable.

- 252 (d) If the General Assembly orders the payment of a claim, the 253 Office of the Claims Commissioner shall deliver to the Comptroller a 254 notice of the order and the Comptroller shall make payment in the 255 manner prescribed for payment of an order of the Claims 256 Commissioner pursuant to section 4-158, as amended by this act.
- (e) The review by the General Assembly of claims submitted to it by the Claims Commissioner under this section shall be conducted in accordance with such procedures as the General Assembly may prescribe.
- Sec. 8. Subsection (a) of section 19a-24 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2013):
- 264 (a) Any claim for damages in excess of [seven thousand five 265 hundred] twenty thousand dollars on account of any official act or 266 omission of the Commissioner of Public Health or the Commissioner 267 of Developmental Services or any member of their staffs, any member 268 of the Council on Tuberculosis Control, Hospital Care and 269 Rehabilitation, the Council on Developmental Services or either of the 270 boards of trustees of the state training schools or any member of any 271 regional advisory and planning council or any superintendent, 272 director, employee or staff member of any chronic disease hospital or 273 state training school or state developmental services region shall be 274 brought as a civil action against the commissioners in their official 275 capacities and said commissioners shall be represented therein by the 276 Attorney General in the manner provided in chapter 35. Damages 277 recovered in such action shall be a proper charge against the General 278 Fund of the state and shall be paid in the manner provided in section 279 3-117. Any such claim for damages not in excess of [seven thousand 280 five hundred] twenty thousand dollars shall be presented to the 281 Claims Commissioner in accordance with chapter 53 if such claim is 282 otherwise cognizable by the Claims Commissioner.

Sec. 9. Sections 4-61t and 4a-55 of the general statutes are repealed. (*Effective July 1, 2013*)

This act shall take effect as follows and shall amend the following sections:					
Section 1	from passage	4-60u			
Sec. 2	July 1, 2013	4a-59a			
Sec. 3	July 1, 2013	4-61u			
Sec. 4	July 1, 2013	4-61w			
Sec. 5	July 1, 2013	4-61aa			
Sec. 6	July 1, 2013	4-158			
Sec. 7	July 1, 2013	4-159			
Sec. 8	July 1, 2013	19a-24(a)			
Sec. 9	July 1, 2013	Repealer section			

## Statement of Purpose:

To clarify that administrative fees charged for public access to government services electronically shall be retained by the entity providing the service electronically, to allow the Commissioner of Administrative Services to extend certain state contracts, to change an existing committee to be an advisory committee to the state Americans with Disabilities Act coordinator, to increase the Claims Commissioner's threshold for settling claims from seven thousand five hundred dollars to twenty thousand dollars and to repeal obsolete provisions.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]